

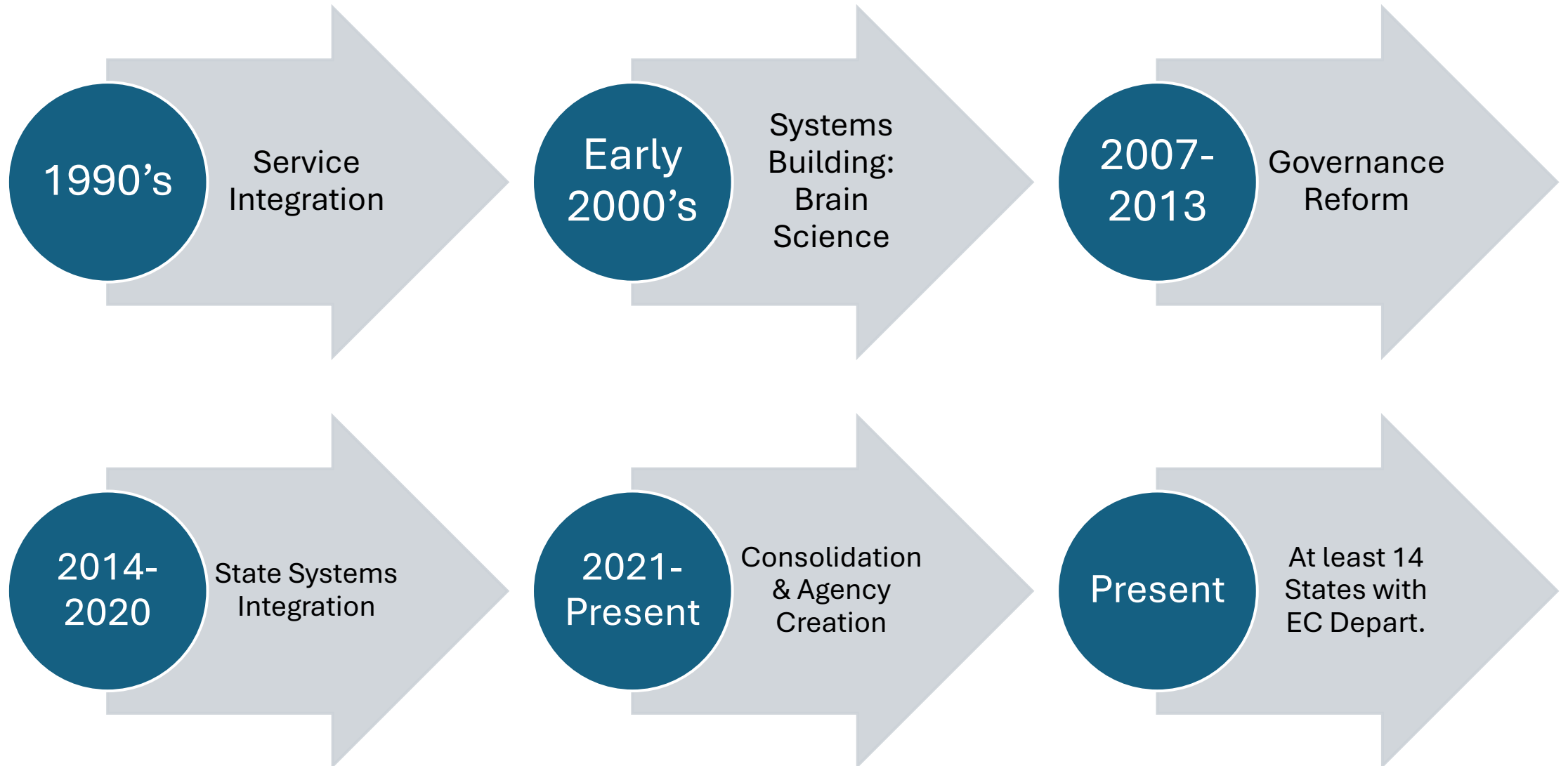
Agenda Item #7

Historical Evolution of Early Childhood Governance Efforts

Nevada ECAC Policy & Finance Subcommittee
September 24, 2026



Historical Evolution of EC Governance - National



Key National Reports & Milestones

Year	Report/Initiative	Significance
1993	<i>Integrating Services for Children & Families</i>	Early foundation for service integration discussions.
1995	<i>Toward Systemic Reform</i>	Promoted cross-system reform approaches.
2002	BUILD Initiative	First national organization focused on EC systems
2007	Head Start Reauthorization	Created State Advisory Councils nationwide.
2010	<i>NGA Building Ready States</i>	Elevated governance as a governor-level issue.
2012	<i>Early Childhood Systems: Transforming Early Learning</i>	Formalized systems-governance concepts.
2013	<i>Build Initiative A Framework for Choosing a State-Level Early Childhood Governance System</i>	Most cited governance decision framework authored by Elliott Regenstein & Katherine Lipper.
2015	<i>Early Childhood Governance: Choices and Consequences</i>	Established governance as a distinct policy field.
2017	<i>ACF State Early Childhood Systems: Examining Integration</i>	Federal analysis of governance and system integration.
2018	PDG B-5 Initiative	Accelerated state-level governance reviews.
2020	ECS 50-State Governance Database	First comprehensive national governance mapping.
2024	ECS Governance Update & PN-3 Landscape Scan	Detailed governance typologies and state comparisons.
2025-2026	Center for American Progress (CAP) and PN-3 Consolidation Studies	Evidence base on implementation and outcomes of consolidation.

A National Movement

Figure 1. Timeline of Establishment of Early Childhood-Focused Departments



Source: Prenatal to Three Policy Impact Center, *Early Childhood Governance Typologies: Patterns in State Governance Across the Nation*, July 2026

Nevada Historical Evolution

Year	Report/Initiative	Significance
2007	Nevada Early Childhood Advisory Council	Formal cross-sector systems alignment discussions begin.
2013	Office of Early Learning & Development in NDE	Executive Order to consolidate some programs/services in NDE.
2018-2020	PDG B-5 Planning Grant	Statewide systems integration focus.
2021	HRSA ECCS PN3 Initiative	Focused on early childhood systems and governance.
2021	NV ECAC Annual Report Recommendations	First annual report to include EC systems/ governance recommendation (annually since).
2022	Northern Nevada Early Childhood Roundtable	Primary recommendation for NV to restructure early childhood systems under one entity.
2023	AB113 to create a Governor’s Office of Early Childhood	First bill focused on consolidation – failed.
2023	PDG B-5 Implementation Grant	Implementation of some systems integration projects.
2024	Guinn Center <i>From Crowded to Coordinated: Examining the Governance of NV’s EC System</i>	First detailed roadmap toward coordinated governance reform.
2025	SB82 to create a Governor’s Office of Early Childhood	Second bill, from Interim Education – failed.
2026	Kids First Nevada Coalition	Coordinated efforts to establish a NV Dept. of Early Childhood.

Historical EC Office Policy Recommendations

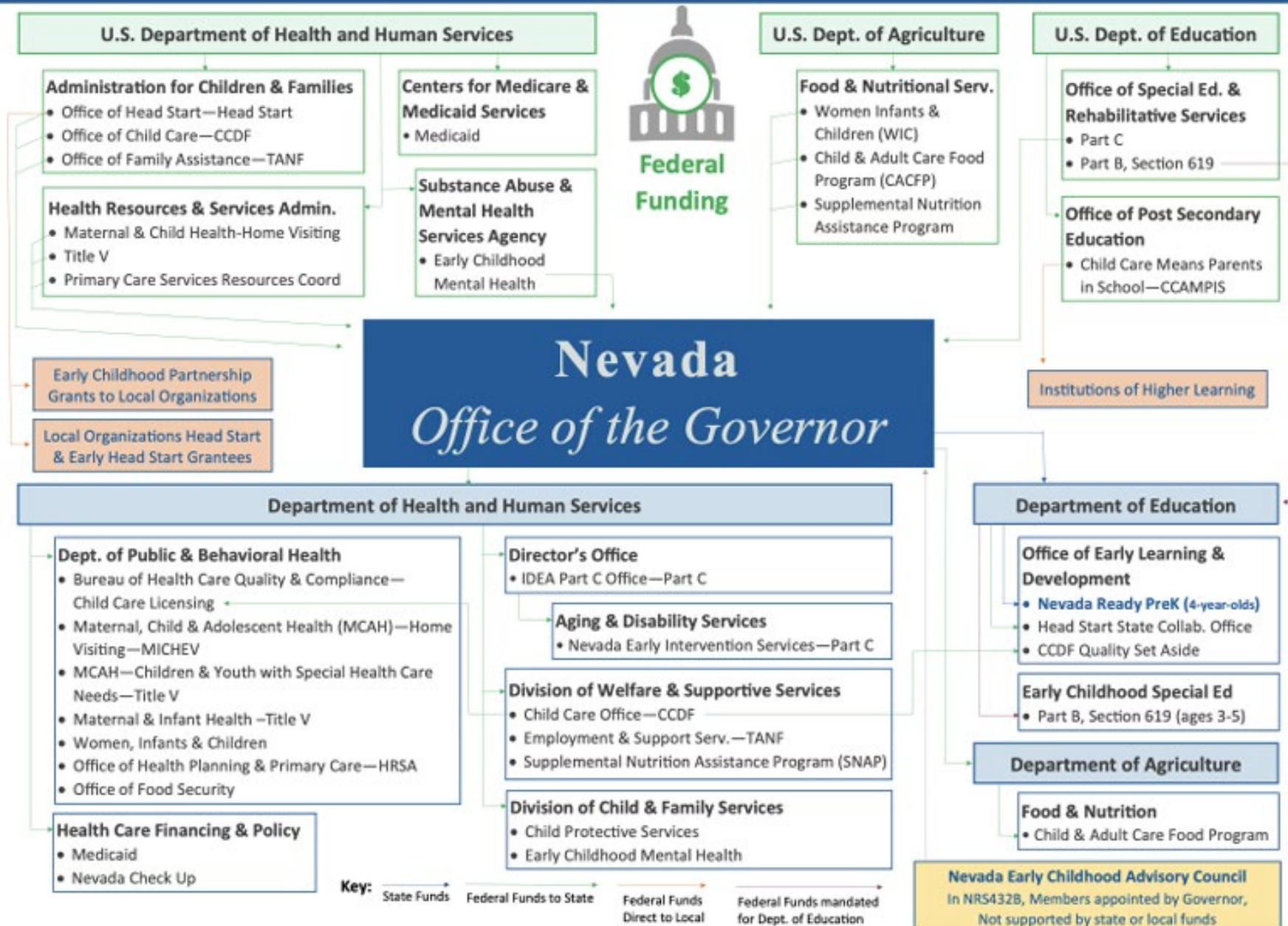
2023 – AB113

- Sponsored by Assemblymember Clara Thomas
- Create the Office of Early Childhood Systems in the Office of the Governor
- Governor to appoint Director from list of three persons recommended by the ECAC
- Purpose:
 - Analyze whether existing EC systems meet needs of State
 - Evaluate effectiveness of EC entities (DHHS, NDE, NSHE, DPS, DETR, DAG, ECAC)
 - Make recommendations to improve coordination, create efficiencies, increase access, improve data and engage parents/families, and more
- Authority to propose 1 bill per session
- Fiscal ask: \$299,386 (FY24 & FY25)

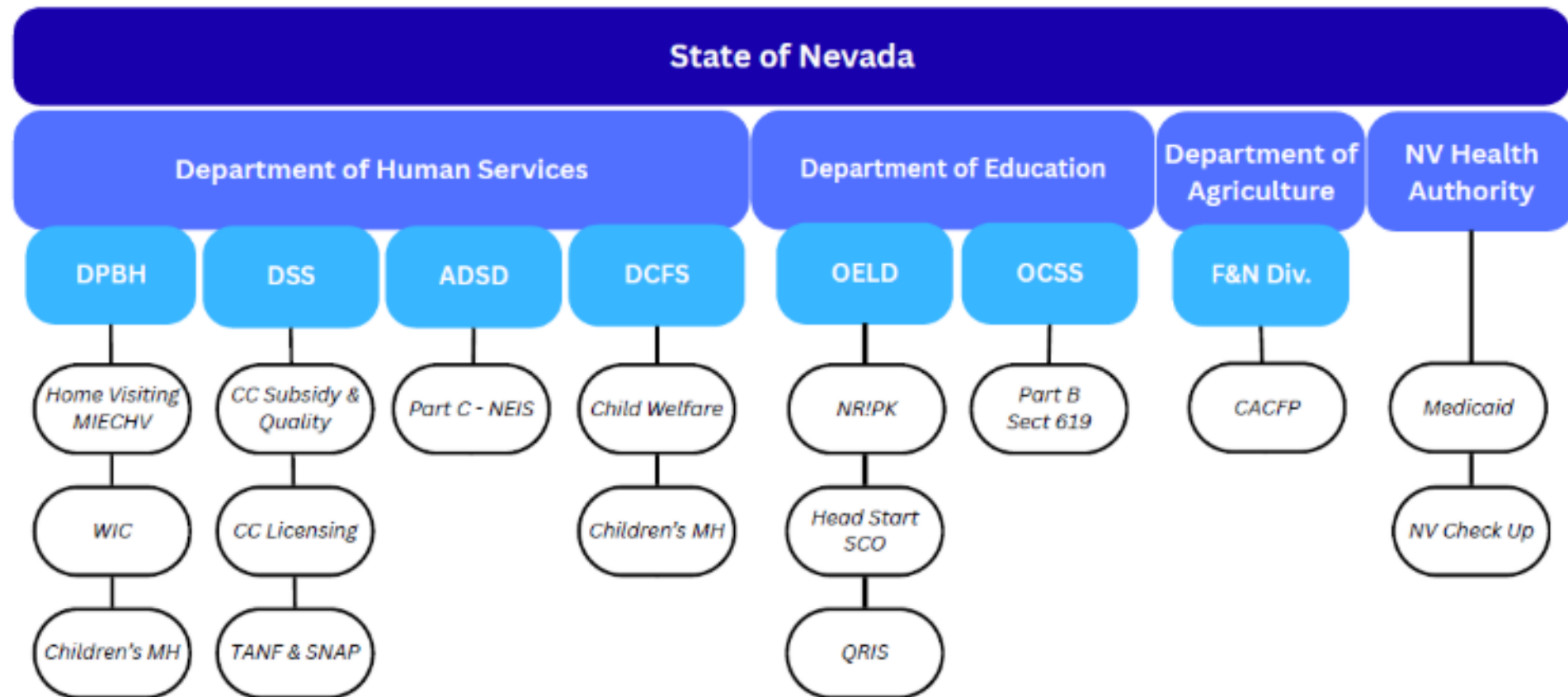
2025 – SB82

- Sponsored by Sen Committee on Government Affairs
- Create the Office of Early Childhood Services in the Office of the Governor
- Governor to appoint Director
- Purpose:
 - Analyze whether existing EC systems meet needs of State
 - Make recommendations to Governor to improve EC services, identify funding & workforce needs
 - Annual report to Governor & Legislature
- Study of EC Services during 25-26 Interim
- Fiscal Note from Governor: \$1,582,000 (FY26 & FY27)

Funding the Comprehensive Early Childhood System in Nevada (Birth—Age 5)



Current Early Childhood Governance Structure



Acronyms

DPBH - Division of Public and Behavioral Health
DSS - Division of Social Services
ADSD - Aging and Disability Services Division

MIECHV - Maternal Infant and Early Childhood Home Visiting Program
WIC - Women, Infant and Children Supplemental Food Program
MH - Mental Health
CC - Child Care
TANF - Temporary Assistance for Needy Families
SNAP - Supplemental Nutrition Assistance Program

DCFS - Division of Child and Family Services
OCSS - Office of Comprehensive Student Services
F&N Div. - Food and Nutrition Division

Part C - NEIS - Nevada Early Intervention Services - Children Ages 0-3
NRIPK - Nevada Ready! Pre-Kindergarten Program
SCO - Head Start State Collaboration Office
QRIS - Quality Rating and Improvement System
Part B/Section 619 - Early Intervention Services for Children Over Age 3
CACFP - Child and Adult Care Food Program



Kids First Nevada – Policy Proposal Overview



- Create Department of Early Childhood OR NV Early Programs Transition Committee
- Purpose:
 - Develop Transition Plan (by 6/30/28) to consolidate EC services under one entity
 - Promote parental choice & flexibility
 - Consolidated oversight; assessment & feasibility of creating an ECIDS
 - Ongoing assessment – support more effective and efficient processes
 - Actionable recommendations to consolidate programs – funding, FTEs, continuous service delivery, etc.
- Governor to appoint Director/Chair (including list of qualifications)
- Includes programs in DHS (CCDP, NEIS/ICC) and NDE (OELD/ECAC)

Proposed Activities for Subcommittee

Objective 1.1: Develop recommendations & advocate for an integrated early childhood governance structure that continues to improve alignment and coordination across agencies, and supports shared oversight of programs, services, funding, and administration.

- ☐ State & National Landscape Overview – ground-setting
- ☐ Develop NV ECAC Position Statement w/Recommendations
- ☐ Develop a NV ECAC Presentation/Talking Points Aligned with Position Statement
- ☐ Monitor Policy Meetings/Hearings

Agenda Item #8

Historical Evolution of Early Childhood Funding Efforts in NV

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NV EC Funding Analysis Work

- 2019 – NV ECE Funding Map, Nevada ECAC
- 2020 – *Nevada Early Childhood Care and Education Fiscal Feasibility Study*, MetrixIQ
- 2023 – *NV Preschool Mixed-Delivery System: Cost & Equity Study*, WestEd
- 2024 – NV Early Childhood Fiscal Map, Children's Funding Project
- 2025 – *NV Early Childhood System Gap Analysis*, Children's Funding Project
- 2025 – NV ECAC EC Funding Matrix
- 2026 – *What Would It Cost to Raise Early Childhood Workforce Wages in Nevada?*, The National Workforce Registry Alliance & The Nevada Registry
- 2026 – *Child Care is Economic Infrastructure*, The Children's Cabinet
- 2026 – NV Child & Youth Fiscal Map, Updated, Children's Funding Project (in process)

NV EC Fiscal Analysis Map

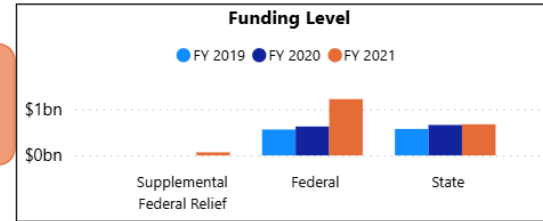


Nevada Early Childhood Fiscal Analysis - Sectors

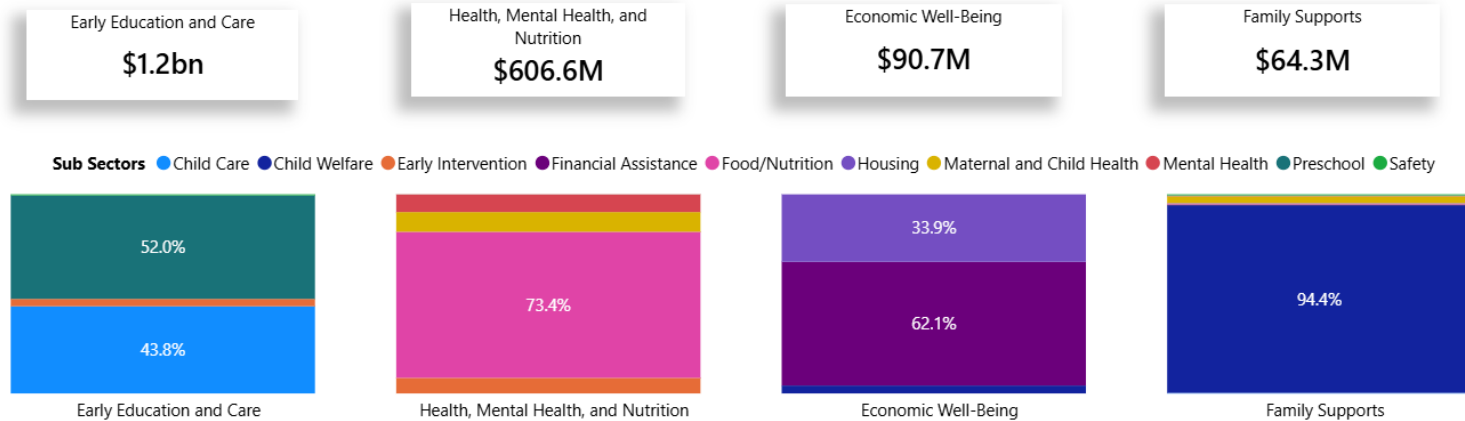


The visualizations are generated utilizing data from FY 2021. For insights into sub-sector and appropriation data from 2019 and 2020, position your cursor over the specific slice of interest.

Note: To view specific levels of funding (state, federal, COVID relief), select the level of interest from the bar chart on the right.



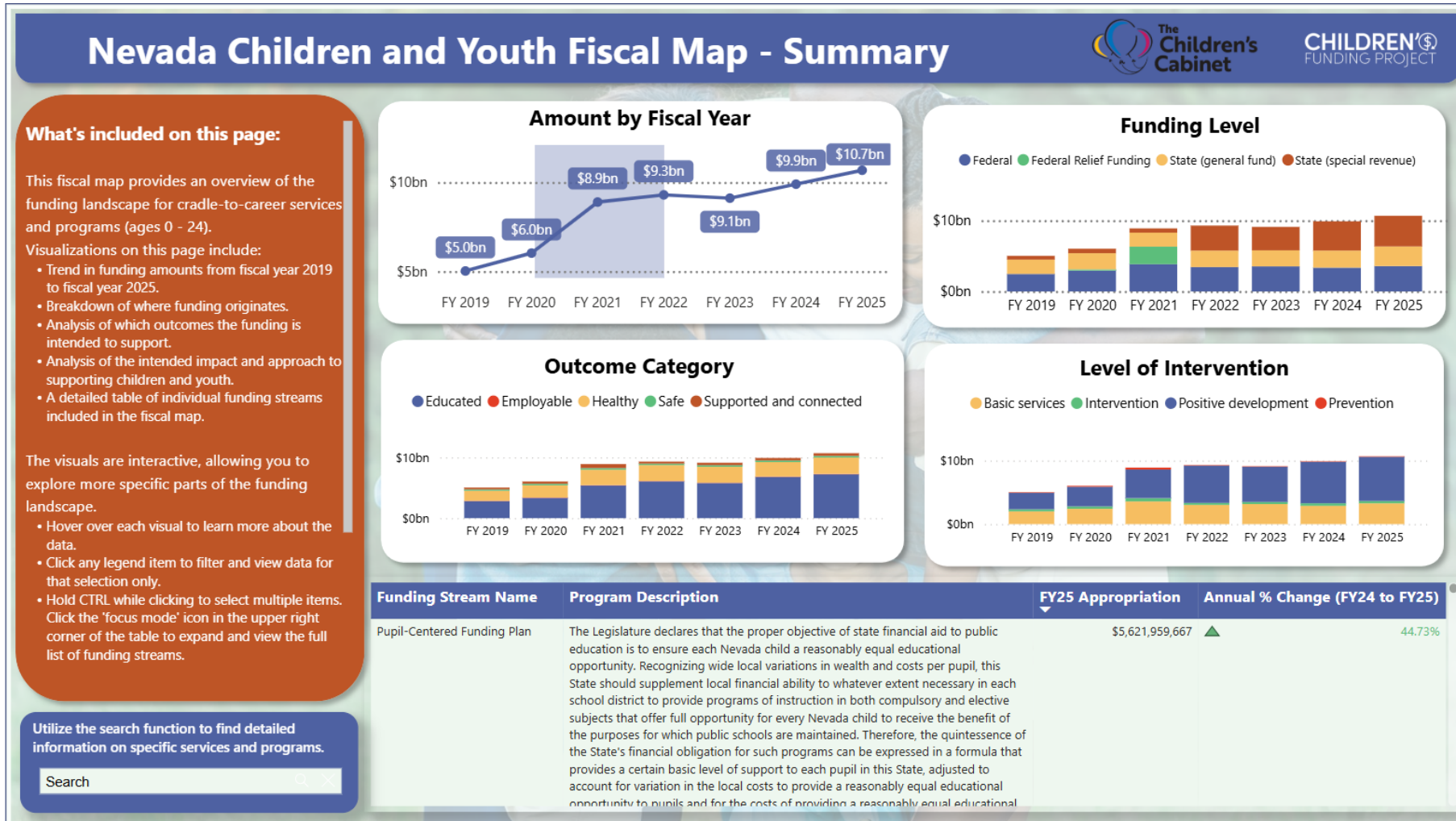
Early Childhood Sectors



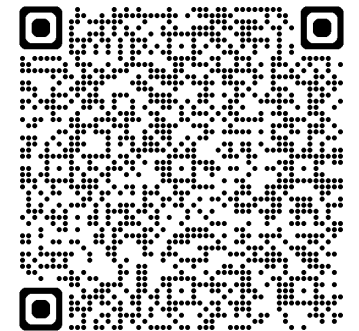
- ~400 State/Federal Funding Streams
- FY19 to FY21
- Filters by Sector, Sub Sector
- Age Range Analysis
- State Budget Comparison
- State Per Child Spending

Funding Stream Name	Funding Stream Description	Funding Level	Primary Sector	Secondary Sector	Sub Sector	FY 2019	FY 2020	FY 2021
ABLE TOTS- SLFRF	This project will fund disbursements of \$5,000 into a 529A account (ABLE Account) pursuant to NRS 427A.889 to assist persons with disabilities under the age of 18 who have been negatively or disparately impacted by the COVID-19 pandemic. Allowable expenditures would include education, housing, transportation, employment training and support, assistive technology, personal support services, health cares costs, financial management, and other qualified disability expenses.	Supplemental Federal Relief	Economic Well-Being	Health, Mental Health, and Nutrition	Financial Assistance			\$5,398,080
Total						\$1,135,921,640	\$1,286,934,418	\$1,963,093,394

New Fiscal Map



- Improved navigation
- FY19 to FY25
- Children & Youth
- Separate Tabs for EC Analysis (pending)
- Filter Options
- State Comparison with Per Child Data
- Appropriations by Department



Proposed Activities for Subcommittee

Objective 3.2: Develop guidance and recommendations for funding needed to ensure access to high-quality early childhood services across sectors for all and to support system sustainability. Elevate and support meaningful family engagement and leadership to ensure family voices inform early childhood policy development, advocacy, and decision-making at all levels.

- ☐ EC Fiscal Map
- ☐ EC Funding Matrix
- ☐ Cost Modeling
- ☐ Fiscal Recommendations

Proposed Activities for Subcommittee

Objective 3.3: Identify and promote diversified funding sources and fiscal policy that strengthen the long-term sustainability and stability of Nevada's early childhood system.

- ☐ Review Revenue Sources
- ☐ Develop Funding/Revenue Recommendations
- ☐ Other: